

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4527-10  
Bill No.: SCS for HCS for HB 1966  
Subject: Elections; County Government; County Officials  
Type: Original  
Date: May 11, 2010

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Bill Summary: Modifies provisions relating to voting and elections.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
<b>FUND AFFECTED</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>
General Revenue	\$0 or Unknown to (\$2,206,192)	\$0 or Unknown to (Unknown greater than \$1,972,248)	\$0 or Unknown to (Unknown greater than \$2,078,783)
<b>Total Estimated Net Effect on General Revenue Fund</b>	<b>\$0 or Unknown to (\$2,206,192)</b>	<b>\$0 or Unknown to (Unknown greater than \$1,972,248)</b>	<b>\$0 or Unknown to (Unknown greater than \$2,078,783)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>
Children's Trust Fund	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
Endowed Cemetery Care Audit Fund	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
MO Public Health Services Fund	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>

Numbers within parentheses: ( ) indicate costs or losses. This fiscal note contains 20 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
Federal Funds	\$0	\$0	\$0
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
Department of Revenue	0 or 5 FTE	0 or 5 FTE	0 or 5 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>0 or 5 FTE</b>	<b>0 or 5 FTE</b>	<b>0 or 5 FTE</b>

☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☒ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
<b>Local Government</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### **Section 115.276 Advance Voting**

Officials at the **Office of the Secretary of State (SOS)** assume this bill requires local election authorities to establish advance voting centers. Based on state senatorial districts, the bill would require 17 voting centers for advance voting. The fiscal note assumes that each advance voting centers would be staffed by four election judges paid \$9 per hour for the 36 hours that they will be open for advance voting - a total of \$22,032 per election. Election authorities could also incur ongoing costs for maintenance of the voting centers, including rent, utilities, and broadband internet service, in the approximate amount of \$500 per voting center for one month or a total of \$8,500 per election.

Local election authorities would incur one-time costs for the purchase of equipment necessary for advance voting at the voting centers, including accessible voting machines for disabled voters, laptop computers and printers:

- 1 accessible voting machine per satellite site= \$5,000
- 2 Laptop computers per satellite site = \$1,600
- 1 printer per satellite site = \$7,500
- \$14,100 per voting center multiplied by 17 voting centers = \$239,700 initial start up costs.

Advanced ballots will be treated in the same manner as an absentee ballot thus requiring additional processing. Cost estimates were established for the current process with assumptions of \$13.50/hour for an average salary for local election authority staff, 10.5% absentee voting currently (based on 2008 General Election data), and 8 minutes to process a walk-in ballot. This leads to a cost of \$1.84 per walk-in absentee ballot.

The assumption is that the percentage of voters voting absentee would increase from 10.5% to 30% for each election (based on the 2006 United States Election Assistance Commission survey).

#### **NOVEMBER GENERAL ELECTION**

- Total votes cast in November 2008 general election- 3,091,565
- Number of absentee votes cast in November 2008 general election- 325,201 (10.5%)
- Assume 30% of votes cast will vote an advanced ballot if this bill is adopted, which translates to 927,456 advance votes per election.
- Number of new advance voters per election if this bill is adopted: 927,456 - 325,201=602,255

ASSUMPTION (continued)

Percentage of total advance votes that are by walk-in (38%), based on numbers from St. Louis County in November 2008 and extrapolated statewide. Walk-in ballots- $602,255 \times .38 = 228,857$

Costs of new walk-in advanced ballot-  $228,857 \times \$1.84 = \$421,096$ .

Total costs of new absentees (walk-in) for each November General election beginning in 2010 \$421,096.

AUGUST PRIMARY ELECTION

Total votes cast in August 2008 primary election- 794,985

Number of absentee votes cast in August 2008 primary election- 45,875 (5.77%)

Assume 30% of votes cast will vote an advanced ballot if this bill is adopted (based on the 2006 United States EAC survey), which translates to 238,496 advanced votes per election.

Number of new advance voters in per election if this bill is adopted:  $238,496 - 45,875 = 192,621$

Percentage of total advanced votes that are by walk-in (38%), based on numbers from St. Louis County in November 2008 and extrapolated statewide.

Walk-in ballots- $192,621 \times .38 = 73,196$

Costs of walk-in advanced ballots-  $73,196 \times \$1.84 = \$134,680$ .

Total costs of new advanced (walk-in) for each August Primary election beginning in 2010 would be \$134,680.

FEBRUARY PRESIDENTIAL PRIMARY ELECTION

Total votes cast in February 2008 primary election- 1,435,850

Number of absentee votes cast in February 2008 primary election- 50,448 (4%)

Assume 30% of votes cast will be an advanced ballot if this bill is adopted (based on 2006 United States EAC survey), which translates to 430,755 advanced votes per election.

Number of new advanced voters in per election if this bill is adopted:  $430,755 - 50,448 = 380,307$

Percentage of total advanced votes that are by walk-in (38%), based on numbers from St. Louis County in November 2008 and extrapolated statewide. Walk-in ballots- $380,307 \times .38 = 144,517$

Costs of walk-in advanced ballots-  $144,517 \times \$1.84 = \$265,911$ .

Total costs of new advanced votes for each February Presidential Primary election beginning in

ASSUMPTION (continued)

2012 would be \$265,911.

The bill is not limited to statewide elections but will affect every election. The cost per fiscal year will vary based on the number of elections held. There are additional days available for public elections, one in February and one in June, which are held only as needed.

FY 2011-2011 February, April and June elections

FY 2012- 2012 Presidential Primary election, 2012, April and June elections

FY 2013- 2012 August Primary and 2012 General election, 2013 February, April and June elections

Officials at the **Platte County Board of Election Commission** assume the following costs based on using the November 2, 2010 General Election as an example:

Election Judges- 82 hrs x 6 people x \$8/hr	\$3,936
FICA	\$ 286
Envelopes for voted ballots	\$ 250
Staff Overtime	\$2,500
FICA	\$ 191
Additional Absentee Teams to process the advance ballots 3 x 6 people x \$100/each	\$1,800

Total for 2011 - \$ 8,963.66

Total for 2012 - \$ 8,963.66

Total for 2013 - \$ 8,963.66

In response to previous versions of this bill, officials at the **Kansas City Board of Election Commission** assume the impact on operations to be \$30,000 to \$40,000 for the advance voting. The Commission sees no fiscal impact due to photo identification.

In response to a previous version of this bill, officials at the **St. Louis County Board of Election Commission** assume this bill does not require paper ballots, and only requires advance voting for federal elections. The intent of this note is to delineate all direct costs (one-time, startup and recurring) to the LEA. Costs are calculated assuming 1 central location and 6 satellite sites will be utilized. Satellite sites will be open during regular business hours (10 hrs.) on weekdays and until 12:00 p.m. on Saturdays (5 hrs.) during the voting period.

1ST YEAR (2012) RECURRING FIXED COSTS (Annual):

**Satellite Site Costs**

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ASSUMPTION (continued)

Site Lease (30 days continuous) \$250 per day x 6 sites x 2 elections	\$75,000
Equipment set-up, delivery, pick-up, storage, truck rental fees	
\$2,000 per site x 6 sites x 2 election	\$24,000
High-Speed internet MIFI monthly fees 12 months @\$60/mo x 6 sites	\$ 4,320
Travel/mileage Reimbursement \$.55 per mile x 30 miles average	
per FTE x 2 per site x 6 sites x 8 working days x 2 elections	\$3,168
24 hr. security \$240 per day x 6 sites x 21 days x 2 elections	\$72,000
Office supplies, pens, paper, etc.\$20 per site x 7sites x 2 elections	\$ 280
Legal Review \$125 per hr. x 6 hrs per site x 6 sites	\$ 4,500
Total Recurring Satellite Site Costs:	\$183,268

**Full-time Labor**

Thirty (14) additional FTEs ("full-time equivalents"), (2 per site), (7 sites)	
@ \$32,000 per year	\$448,000
Benefits (\$11,729 x 14)	\$164,206
Trainers (\$16.00 per hr. x 6 hrs. x 2 sessions x 2 trainers)	\$ 384
Site Research and Setup (\$18.00 per hr. x 500 hrs.)	\$ 9,000
Total Full-time labor costs:	\$621,590

**Part-time Labor**

Ninety (42) additional PTEs ("part-time equivalents"), (6 per site), 7 sites @	
\$10.00 per hr. x 10 hrs. per day x 9 days per election x 2 elections	\$71,400
Benefits (\$410 x 42 x 2 elections)	\$34,440
Training (\$10.00 per hr. x 6 hrs. x 42 PTEs)	\$2,520
Total Part-time labor costs:	<u>\$108,360</u>
Total Annual year labor Costs:	\$729,950

**Miscellaneous Costs**

Software License Maintenance/Upgrades	
56 DREs @ \$159 each per year (8 per site), (7 sites)	\$8,904
PC Laptop Software Maintenance/Upgrades	
24 Laptops @ \$250 per year (4 per site), (6 sites)	\$6,000
Informational Postcards for advance voting	
447,275 households x .20 x two (2) elections	\$178,910
Processing fees for providing voter lists	
Paper, CD's, mailing fees, personnel time \$18,312	
Total Recurring Miscellaneous Costs	\$212,126
Total Recurring Annual Costs:	\$1,125,344

ASSUMPTION (continued)

NON-RECURRING, START UP COSTS

**Equipment**

24 laptop PCs @ \$1,000 each (4 per site) x 6 sites	\$24,000
56 DREs @ \$3,500 each (8 per site) x 7 sites	\$196,000
14 SSTs (Security, Transport, Storage) Carts @ \$570 each for DREs (2 per site) x 7 sites	\$7,980
6 High-Speed internet MIFI cards @ \$300.00 per card	\$1,800
Tables, chairs, signs, posters cell phones \$400 per site x 6	\$2,400
Training manuals	<u>\$1,000</u>
Total non-recurring equipment costs:	\$233,180

**Labor**

One (1) additional FTE, @ \$32,000 per year for 3 months for site research and setup	\$8,000
Benefits	\$2,665
One (1) additional FTE, @ \$43,000 per year for 6 months for programming changes	\$21,500
Benefits	\$7,881
Total non-recurring labor costs:	\$40,046
Total non-recurring Costs:	\$273,226
Total Costs 1st Year (2012)	\$1,398,570
Total Costs 2nd Year (2013)	none
Total Costs 3rd Year (2014)	\$1,125,344

The legislation specifically states that if no money is appropriated for advance voting that advance voting shall not be done. Therefore, **Oversight** has shown in the fiscal note the cost of advance voting as \$0 or cost.

**Section 115.427 Personal Id requirements to vote**

Officials at the **Office of the Secretary of State** assume Missouri law requires the SOS to provide provisional ballots envelopes to election authorities. This bill will increase the number of elections in which provisional ballots are available and the number of provisional ballots that will be cast. Based on previous history SOS will require additional funding for printing provisional ballot envelopes per election, which is \$9,800 per election.

Officials at the **Department of Health and Senior Services** assume section 115.427 requires voters to establish their qualifications as a US citizen lawfully residing in this state by providing a form of photographic personal identification to election officials. If an individual does not possess a valid form of personal photo identification, it may require them to obtain a copy of

ASSUMPTION (continued)

his/her certified birth certificate to acquire a driver's or non-driver's license. For individuals whose birth has not been recorded, it may cause them to apply for a delayed birth certificate. It is unknown and difficult to estimate the number that might be required to apply to the Bureau of Vital Records for these records.

The bill also requires the state to provide at least one form of identification required to vote at no cost to any qualified citizen who does not already possess such identification and desires to do so to vote. This bill does not appear to exempt the Department of Health and Senior Services from collecting the necessary fees for copies of certified birth certificates as set forth in Section 193.265.1 RSMo. This bill would result in an unknown increase in revenue to General Revenue, the Children's Trust Fund, the Endowed Cemetery Care Audit Fund, and the Missouri Public Health Service Fund. The bill would also result in an unknown impact to the Bureau of Vital Records to issue the increased demand for birth certificate records.

Officials at the **Department of Revenue (DOR)** assume for the purposes of this fiscal note the DOR assumes all costs will be appropriated from the general revenue fund. DOR assumes the administrative impact of this proposal is as follows:

The Department assumes only the nondriver license transaction fee is proposed to be waived and that the applicant will be required to pay the processing fee to the contract license office. The actual cost of the nondriver ID (\$6.00) will be paid for by the state of Missouri which will need to be appropriated. If this assumption is incorrect the fiscal impact would significantly increase.

To determine an estimated number of potential applicants who may be eligible for a nondriver (photo identification) at no cost, the Department compared the voter records on file with the Secretary of State to the current document holders on record with the DOR. This compare was completed in March 2009. Updated statistics were not available.

253,496	Estimated number of individuals registered to vote who do not have photo identification on file with the Department of Revenue as of March 2009.
<u>125,795</u>	Estimated number of individuals with an expired photo identification document on file with the Department of Revenue, who may need to obtain an updated nondriver license for voting purposes
<b>379,291</b>	<b>Total estimated number of those who may be eligible for a nondriver license (photo identification) document at no cost.</b>
x <u>50%</u>	Estimated number of individuals who would apply for a nondriver license for voting purposes (based on average voter turnout for Missouri (derived from 2006 information).



ASSUMPTION (continued)

<b>189,645</b>	Potential nondriver license applicants in the first year of implementation (FY2011)
189,646	Remaining number of registered voters who may be eligible for a photo identification document after first year of implementation. Based on 2009 counts.
÷ <u>2</u>	
<b>94,823</b>	Estimated number of registered voters who may apply during subsequent fiscal years (FY2012 and FY2013).

In addition, because the language allows a person to apply for a nondriver license at no cost by signing an affidavit indicating they do not have a valid photographic identification document, applicants who have held a document previously and have lost it, allowed it to expire, or other reasons, may now obtain a nondriver license at no cost.

230,401	Total new, renewal and duplicate nondriver licenses issued in FY 2009
x <u>25%</u>	Estimated number of applicants with prior document on file that would utilize the affidavit for a new, renewal or duplicate nondriver license, indicating they do not have any other acceptable form of photographic identification for voting purposes, making them eligible for a nondriver license at no cost to the applicant.
<b>57,600</b>	Estimated annual nondriver license applicants with prior document on file.

**Licensing Materials Cost**

**FY 2011**

189,645	Potential nondriver license applicants first year of implementation FY2011
<u>57,600</u>	Estimated annual nondriver license applicants (previous document)
<b>247,245</b>	<b>Total</b>
x <u>\$1.86</u>	Per document vendor cost for licensing material
<b>\$459,875</b>	<b>Total estimated vendor cost FY 2011 for licensing material</b>

**FY 2012 and FY 2013**

94,823	Estimated number of current registered voters who may apply during subsequent fiscal years FY 2012 and FY 2013
<u>57,600</u>	Estimated annual nondriver license applicants (previous document)
<b>152,423</b>	<b>Total</b>
x <u>\$1.86*</u>	
<b>\$283,507</b>	<b>Total estimated vendor cost FY 2012 and FY2013 for licensing material</b>

\* NOTE: FY11, FY12 and FY13 per document price may increase due to expiration of the current contract. The Department is in the process of awarding a new license vendor contract.

ASSUMPTION (continued)

Forms – DLB assumes the form will be completed at the time of issuance and printed on regular copy paper through the driver license system only.

**FY 2011**

247,245	Estimated Number of Applicants required to complete the affidavit
x \$ .005	Cost per affidavit document (\$25 per paper case /5000 sheets per case)
<b>\$1,236</b>	Total Cost per affidavit 1st year

**FY 2012 and FY 2013**

152,423	Estimated Number of applicants required to complete affidavit
x \$ .005	Cost per document
<b>\$762</b>	Estimated cost per affidavit form subsequent years

Officials at the **DOR** assume that while the Secretary of State is responsible for notifying individuals of the requirement to obtain photo identification for voting purposes, it is assumed that the majority of inquires would be directed to the DOR as the document issuing agency.

Estimating a 50% potential applicant inquiry, the department assumes that approximately 123,622 (28,800 +94,822) (28,800 is 50% of 57,600 estimated annual nondriver license applicants with prior documents on file) inquiries through the central office will be received during the first implementation year and approximately 76,200 (28,800 + 47,400) calls in subsequent years. To provide the best call-in customer service the department will need to add 5 FTE to handle the additional telephone inquiries. Additional the Department would need equipment and expenses costs for the five FTE.

Officials at the **DOR** assume the Driver License Bureau (DLB) will require the following:

- Drafting of updates to website information related to nondriver licenses for voting purposes.
- Updating office procedures.
- Develop format for nondriver for voting purposes affidavit.
- Development of Missouri Electronic Driver License system change requirements documents to define changes to issue a no fee Nondrivers license for voting purposes and the required affidavit. This will require overtime from existing staff in order to perform the testing. See below.

**FY 2011**

Update Web Page - Administrative Analyst III	10 hrs @ \$22.00 = \$220
Develop Affidavit – Management Analysis Spec I	40 hrs @ \$20.00 = \$800

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ASSUMPTION (continued)

Develop Procedures – Management Analysis Spec I      40 hrs @ \$20.00 = \$800  
**Total = \$1,820**

Requirements and procedures development and end user testing by DLB:

Administrative Analyst –      160 hrs @ \$24 (1 1/2) per hr = \$3,840  
Management Analyst Specialist II –      240 hrs @ \$23 per hr = \$5,520  
Revenue Band Manager -      40 hrs @ \$30 per hr = \$1,200  
**Total = \$10,560**

**Oversight** assumes DOR is provided with core funding to handle a certain amount of activity each year. **Oversight** assumes DOR could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, DOR could request funding through the appropriation process.

Officials at the **OA- Information Technology** assume this legislation will require programming changes to the Missouri Electronic Driver License (MEDL also referred to as Over the Counter-OTC) software and supporting applications to develop a no cost nondriver for voting transaction and related affidavit. The department's response to a proposal similar to or identical to this one in a previous session indicated the department planned to absorb the administrative costs to implement the proposal. Due to budget constraints, reduction of staff and the limitations within the department's driver license systems, changes cannot be made without significant impact to the department's resources and budget. Therefore, the IT portion of the fiscal impact is estimated with a level of effort valued at \$21,252.

The value of the level of effort is calculated by taking an Over The Counter contractor @ \$100/hour for 168 hours and 168 FTE hours.

Assumption:

Modify OTC routines - \$16,800

Modify Central Driver Information System files and reports - \$4,452

Officials at the **DOR** assume the revenue impact of this bill is that the language indicates the total cost associated with nondriver photo identification under this proposed change shall be borne by the state of Missouri. The department assumes this includes the nondriver license (NDL) cost under Section 302.181.

**FY 2011**

247,245	Total Estimated NDL applicants FY 2011
x     \$6	Nondriver License Fee

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ASSUMPTION (continued)

\$1,483,470                      Total estimated potential loss of revenue in FY 2011

**FY 2012 and 2013**

152,423	Total estimated NDL applicants FY 2012 and 2013
x <u>\$6</u>	Nondriver License Fee
\$914,538	Total estimated potential loss of revenue in FY 2012 and 2013

**Oversight** assumes this proposal requires a vote of the people to become effective. Oversight assumes that election will be held in November 2010 at the next regularly scheduled election.

The nondriver's license fee is split between the State Highway Fund, Cities and Counties.

**Oversight** assumes that since the proposal requires the State to pay the legally required fees for a person to get a nondriver's license photo identification then general revenue will make the fee payments to the Highway Fund, Cities and Counties. Oversight is showing the cost of the nondriver's license fee as a cost to general revenue.

**Oversight** assumes if this proposal should be approved by the voters of Missouri, certain state departments would realize fiscal impact. Therefore Oversight has shown the impact as "zero or Unknown.

**Oversight** assumes the resolution states that "the state shall provide at least one form of the identification required to vote at no cost to any otherwise qualified citizen who does not already possess such identification and who desires the identification in order to vote."

**Oversight** assumes no cost to local governments from this proposal. The legislation specifically states that if no money is appropriated for the funding of the photo id requirement to vote that it shall not be enforced.

**Sections 115.156, 115.278, 115.279, 115.281, 115.287, 115.291, 115.292 Military Voting**

Officials at the **Office of the Secretary of State (SOS)** assume this bill requires SOS to comply with federal provisions regarding uniformed service and overseas voters. After implementing the requirements of this bill, the SOS will provide regional trainings to the local election authorities.

SOS assume training for the local election authorities would be \$7,100.

7 trainings x \$1,000 (travel, lodging and meeting room)

\$100 Phone line

\$7,100 Total

ASSUMPTION (continued)

In response to previous versions of this bill, officials at the **Kansas City Board of Election Commission** assume it would be greater than \$1,000 for postage and printing yearly.

In response to similar legislation filed this year, SB 845, officials at the **Boone County** assume if the SOS authorizes email or fax as a method of electronic transmission, then no cost to the County. Email will save approximately \$2,300 in postage and handling costs. If SOS mandates some other form of electronic transmission other than email or fax, then costs might increase depending on design of system.

Officials at the **Platte County Board of Election Commission** and the **St. Louis County Board of Election Commission** assume that there is no fiscal impact from this proposal.

**Oversight** assumes that since this legislation is a federal mandate, federal funds will be received under the M.O.V.E. Act to cover costs associated with this proposal.

Bill as a Whole

Officials at the **Office of the Attorney General** assume that any potential costs arising from this proposal can be absorbed with existing resources.

Officials at the **Office of the State Public Defender, Office of the State Courts Administrator, Office of the State Auditor** and the **Budget and Planning** assume that there is no fiscal impact from this proposal.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

ASSUMPTION (continued)

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

No other Board of Election Commission or Local Election Authority responded to **Oversight's** request for fiscal impact.

<u>FISCAL IMPACT - State Government</u>	FY 2011 (10 Mo.)	FY 2012	FY 2013
<b>GENERAL REVENUE</b>			
<u>Revenue</u> - Dept. of Health			
birth certificate fees	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
<u>Transfer Out</u> - Secretary of State	\$0	\$0 or (Unknown	\$0 or (Unknown
cost of election reimbursed by state to		greater than	greater than
the local election authorities for advance		\$270,232)	\$61,064)
voting			
<u>Costs</u> - SOS			
Advance ballots	\$0	(\$265,911)	(\$555,776)
<u>Costs</u> - SOS provisional ballots			
(\$9,800 per election)	(\$29,400)	(\$29,400)	(\$49,000)
<u>Costs</u> - DOR - computer changes	\$0 or (\$21,252)	\$0	\$0
<u>Costs</u> - DOR - licensing materials	\$0 or	\$0 or	\$0 or
	(\$459,875)	(\$283,507)	(\$283,507)
<u>Costs</u> - DOR - affidavit costs	\$0 or (\$1,236)	\$0 or (\$762)	\$0 or (\$762)
<u>Costs</u> - DOR - reimbursement of the NDL			
fee paid to the Highway Fund, Cities and	\$0 or	\$0 or	\$0 or
Counties that the State must pay	(\$1,483,470)	(\$914,538)	(\$914,538)

**GENERAL REVENUE (continued)**

Costs - Dept. of Revenue

Personal Service	\$0 or (\$65,379)	\$0 or (\$134,681)	\$0 or (\$138,722)
Fringe Benefits	\$0 or (\$34,285)	\$0 or (\$70,627)	\$0 or (\$72,746)
Expenses and Equipment	\$0 or (\$45,916)	\$0 or (\$2,590)	\$0 or (\$2,668)
<u>Total Cost - Dept of Revenue</u>	<u>\$0 or (\$145,580)</u>	<u>\$0 or (\$207,898)</u>	<u>\$0 or (\$214,136)</u>
FTE Change - DOR	0 or 5 FTE	0 or 5 FTE	0 or 5 FTE

**ESTIMATED NET EFFECT ON  
GENERAL REVENUE**

<u>\$0 or Unknown to (\$2,206,192)</u>	<u>\$0 or Unknown to (Unknown greater than \$1,972,248)</u>	<u>\$0 or Unknown to (Unknown greater than \$2,078,783)</u>
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Estimated Net FTE Change on  
General Revenue

0 or 5 FTE	0 or 5 FTE	0 or 5 FTE
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**CHILDREN'S TRUST FUND**

Revenue - Dept. of Health

Birth certificate fees	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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**ESTIMATED NET EFFECT ON  
CHILDREN'S TRUST FUND**

<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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**ENDOWED CEMETERY CARE  
AUDIT FUND**

Revenue - Dept. of Health

Birth certificate fees	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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**ESTIMATED NET EFFECT ON  
ENDOWED CEMETERY CARE  
AUDIT FUND**

<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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**MO PUBLIC HEALTH SERVICES  
FUND**

Revenue - Dept of Health  
 Birth certificate fees

\$0 or Unknown   \$0 or Unknown   \$0 or Unknown

**ESTIMATED NET EFFECT ON  
MO PUBLIC HEALTH SERVICES  
FUND**

**\$0 or Unknown**   **\$0 or Unknown**   **\$0 or Unknown**

**FEDERAL FUNDS**

Revenue - Secretary of State (115.278)  
 M.O.V.E. Act funds received

\$7,100   \$0   \$0

Cost - Secretary of State (115.278)  
 training for new procedures

(\$7,100)   \$0   \$0

**ESTIMATED NET EFFECT ON  
FEDERAL FUNDS**

**\$0**   **\$0**   **\$0**

FISCAL IMPACT - Local Government

FY 2011   FY 2012   FY 2013  
 (10 Mo.)

**LOCAL ELECTION AUTHORITIES  
FUND**

Transfer In - Local Election Authorities  
 reimbursement of election expenses

\$0   \$0 or Unknown   \$0 or Unknown  
                          greater than   greater than  
                          \$270,232   \$30,532

Transfer Out - Local Election Authorities  
 election expenses paid

\$0   \$0 or (Unknown   \$0 or (Unknown  
                          greater than   greater than  
                          \$270,232)   \$30,532)

**ESTIMATED NET EFFECT ON  
LOCAL ELECTION AUTHORITY  
FUNDS**

**\$0**   **\$0**   **\$0**

JH:LR:OD



**LOCAL PUBLIC HEALTH  
DEPARTMENT FUNDS**

Revenue - Dept. Of Health  
Birth certificate fees

\$0 or Unknown   \$0 or Unknown   \$0 or Unknown

**ESTIMATED NET EFFECT ON  
LOCAL PUBLIC HEALTH  
DEPARTMENT FUNDS**

**\$0 or Unknown**   **\$0 or Unknown**   **\$0 or Unknown**

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This substitute changes the laws regarding elections. In its main provisions, the substitute:

(1) Requires each election authority to establish one advance voting center in each senatorial district in the state or at least one center in each county in a senatorial district if there is more than one county in a senatorial district. Any registered voter may vote by advance ballot in person at any election for federal or statewide offices. Advance voting will begin on the second Saturday prior to the election until the Wednesday immediately preceding the election, excluding Sundays, using absentee ballots and those procedures. No reason for voting an absentee ballot will be required as is currently required to vote by absentee ballot. All current procedures for casting and counting absentee ballots and the appointment of election judges and polling places will apply to advance voting. The Secretary of State and each local election authority must provide adequate public notice of the advance voting centers and voting times including a posting in their respective offices or on each of their web sites. All costs associated with advance voting centers will be reimbursed by the state. If there is no appropriation, an election authority must not conduct advance voting;

(2) Specifies that a person seeking to vote in a public election must establish his or her qualifications as a United States citizen lawfully residing in this state by presenting a form of personal identification containing a photograph of the individual to election officials. All costs incurred by an election authority to implement the photo identification requirements will be reimbursed by the state. If there is no appropriation, the election authority must not enforce the photo identification requirement;

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FISCAL DESCRIPTION (continued)

- (3) Allows an individual to vote by casting a provisional ballot after signing an affidavit if he or she does not possess a required form of personal identification because of the inability to pay for a birth certificate or other documentation necessary to obtain the identification;
- (4) Requires the state to provide at no cost at least one form of personal identification required to vote to a qualified citizen who does not already possess the required identification and desires the identification in order to vote; and
- (5) Repeals the provision regarding disabled or elderly persons obtaining a nondriver's license photo identification through a mobile processing system operated by the Department of Revenue.

If any portion of the substitute is held invalid for any reason, the entire substitute will be invalidated.

The substitute will become effective upon voter approval of a constitutional amendment that authorizes the General Assembly to require the photo identification, advance voting, and voter registration requirements by general law.

This proposal requires the Secretary of State to establish procedures for absent uniformed services voters and overseas voters to request voter registration applications and absentee ballot applications. At least one form of electronic communication for use by absent uniformed services and overseas voters must be designated for requesting voter registration applications and absentee ballots. These voters may request and designate a preferred method of electronic transmission of these applications and ballots or request receipt by mail. The Secretary of State must also develop, in coordination with local election authorities, a free access system by which these voters may determine whether an absentee ballot has been received by the appropriate election authority.

A sufficient quantity of paper ballots for federal elections must be printed and available for these voters within 45 days prior to the election. Registration applications and paper ballots cannot be rejected by an election authority because of any restriction on the paper or envelope type. Missouri is required to use the special write-in absentee ballot provided in Section 115.292, RSMo, for all elections for federal office as authorized by federal law.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

**SOURCES OF INFORMATION**

Budget and Planning  
Department of Health and Senior Services  
Department of Revenue  
Platte County Board of Election Commission  
Kansas City Board of Election Commission  
Office of the Attorney General  
Office of the Secretary of State  
Office of the State Public Defender  
Office of the State Auditor  
Office of the State Courts Administrator  
St. Louis County Board of Election Commission

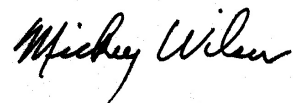
**Not Responding**

St Louis City Board of Elections  
Clay County Board of Election Commission  
Jackson County Election Board  
Andrew County Clerk  
Barry County  
Bates County Clerk  
Boone County  
Buchanan County Commissioner  
Butler County  
Callaway County  
Camden County Clerk  
Camden County Commissioner  
Cape Girardeau County  
Carroll County Clerk  
Cass County  
Cole County Clerk  
Cooper County Clerk  
DeKalb County  
Greene County  
Hickory County Clerk  
Jasper County  
Jefferson County Clerk & Commissioner  
Johnson County  
Knox County Clerk

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**Not Responding** (continued)

Laclede County  
Lafayette County  
Lawrence County  
Lincoln County  
Marion County Clerk & Commissioner  
Miller County Clerk  
Moniteau County Public Admin  
Monroe County  
Montgomery County Clerk  
New Madrid County Clerk  
Nodaway County  
Ozark County Commission  
Pemiscot County  
Perry County Commission  
Phelps County Circuit Clerk  
Pulaski County  
St Charles County  
St. Francois County  
Taney County  
Texas County  
Warren County  
Webster County Clerk



Mickey Wilson, CPA  
Director  
May 11, 2010